What Is the National Criminal Intelligence Sharing Plan (“Plan”)?

The Plan is a living document that provides local, state, tribal, and federal law enforcement agencies the tools and resources necessary for developing, gathering, accessing, receiving, and sharing intelligence information. Law enforcement agencies can implement tenets of the Plan to support their crime-fighting and public safety efforts while leveraging existing systems and networks. The Plan is not a system or network. It is the framework for sharing information and intelligence. It supports collaboration and fosters an environment in which all levels of law enforcement work together to improve the safety of our nation.

Why Is the Plan Important to You?

The effective use of a criminal intelligence function is crucial to a law enforcement agency’s ability to combat crime. The Plan is a blueprint for administrators to follow when enhancing or building an intelligence function. It provides model policies and minimum standards for intelligence functions and products such as privacy, security, and training. It offers guidelines for local law enforcement to develop an intelligence function within their agency. It describes a nationwide communications capability that will link all levels of law enforcement personnel, including officers on the street, intelligence analysts, unit commanders, and executives. The Plan, with its related documents, is a comprehensive reference guide for all law enforcement agencies.

How Was the Plan Developed?

Early in 2002, the International Association of Chiefs of Police convened a Criminal Intelligence Sharing Summit attended by law enforcement executives and intelligence experts from across the country. Participants agreed that all law enforcement agencies must work together toward a common goal: developing the capability to gather information, produce intelligence, and share that information with other law enforcement and public safety agencies.

The Summit led to the creation of the Global Justice Information Sharing Initiative (Global) Intelligence Working Group (GIWG). The GIWG, one of four working groups under the Global Initiative, was tasked with developing a national criminal intelligence sharing plan. The GIWG includes members from law enforcement and justice organizations at all levels of government.

The Plan, which has been publicly supported by local, state, federal, and homeland security law enforcement officials, contains over 25 recommendations and action items, addressing a wide spectrum of intelligence issues and concerns. It provides model standards and policies; recommends methodologies for sharing classified reports; and recommends a nationwide, sensitive but unclassified communications capability for criminal intelligence sharing.
What Is the Criminal Intelligence Coordinating Council?

Early in 2004, the Criminal Intelligence Coordinating Council (CICC) was established to provide long-term oversight of and assistance with the implementation and refinement of the Plan. The CICC is the cornerstone of the Plan because the CICC members are the champions of this initiative—speaking on behalf of local, state, and tribal law enforcement about intelligence issues. The CICC is cochaired by Colonel Kenneth A. Bouche, Illinois State Police, and Chief Joseph M. Polisar, Garden Grove, California, Police Department. CICC members include:

- Maureen Baginski, Executive Assistant Director
  Federal Bureau of Investigation
- William Berger, Chief
  North Miami Beach, Florida, Police Department
- William J. Bratton, Chief
  Los Angeles, California, Police Department
- Michael Carona, Sheriff
  Orange County, California, Sheriff’s Department
- Melvin J. Carraway, Superintendent
  Indiana State Police
- Edward A. Flynn, Secretary
  Massachusetts Executive Office of Public Safety
- Thomas Frazier, Executive Director
  Major Cities Chiefs Association
- Harold Hurt, Chief
  Houston, Texas, Police Department
- Frank Libutti, General
  U.S. Department of Homeland Security
- Peter A. Modafferi, Chief of Detectives
  Rockland County, New York, District Attorney’s Office
- Daniel J. Oates, Chief
  Ann Arbor, Michigan, Police Department
- Thomas O’Connor, Chief
  Maryland Heights, Missouri, Police Department
- Kathleen M. O’Toole, Commissioner
  Boston, Massachusetts, Police Department
- Russ Porter, Special Agent in Charge
  Iowa Department of Public Safety
- Richard Randall, Sheriff
  Kendall County, Illinois, Sheriff’s Office
- Kurt F. Schmid, Senior Advisor
  Office of National Drug Control Policy
- Richard W. Stanek, Captain
  Minneapolis, Minnesota, Police Department

What Does the Future Hold?

A number of initiatives have been completed or are under way, including:

- Development of training standards for all levels of law enforcement personnel, including Intelligence Analyst, Intelligence Manager, Law Enforcement Executive, General Law Enforcement (Basic Recruit and In-Service), Intelligence Officer/Collector, and Train-the-Trainer.
- Development of standards for fusion centers in areas such as structure, policies, connectivity, privacy, security, and services.
- Creation of a model privacy policy for protecting individuals’ privacy and constitutional rights within the intelligence process.
- Development of an intelligence function audit checklist in conjunction with the Law Enforcement Intelligence Unit (LEIU).
- Development of analytical standards for intelligence analysis and products in conjunction with the International Association of Law Enforcement Intelligence Analysts (IALEIA).
- Development of outreach tools and mechanisms for educating communities regarding the tenets of the Plan and how to implement the recommendations in their law enforcement agencies.

The developers of the Plan recognize that overcoming the barriers that impede information and intelligence sharing is a continuous endeavor that will require a firm commitment by all levels of government. Through the ongoing efforts of the CICC and the support of law enforcement at all levels, the goals contained in the Plan will become a reality.